

Message Text

CONFIDENTIAL

PAGE 01 MOSCOW 00507 121804Z
ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-04 H-01 INR-07 L-03
NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06 IO-13
SAJ-01 ACDA-07 SCA-01 TRSE-00 /080 W
-----122058Z 020391 /64

R 121654Z JAN 77
FM AMEMBASSY MOSCOW
TO SECSTATE WASHDC 3005
INFO AMEMBASSY BERLIN
USMISSION BERLIN UNN
AMEMBASSY BONN
AMCONSUL LENINGRAD
AMEMBASSY LONDON
USMISSION NATO
AMEMBASSY PARIS

C O N F I D E N T I A L MOSCOW 0507

E.O. 11652: GDS
TAGS: PFOR, FR, UR, UK, WB
SUBJECT: BERLIN: ALLIED PROTEST OF RECENT GDR ACTIONS

1. SUMMARY. DCM MADE PROTEST TO MFA THIRD EUROPEAN
DIVISION CHIEF BONDARENKO JAN 11. BONDARENKO GAVE
"UNOFFICIAL" RESPONSE THAT ACTIONS OF GDR WERE ROUTINE
MATTERS AND REAFFIRMING SOVIET POSITION THAT QA DOES
NOT, RPT NOT, APPLY TO EAST BERLIN. END SUMMARY.

2. AFTER COORDINATING WITH BRITISH AND FRENCH EMBASSIES,
DCM DELIVERED ON JAN 11 PROTEST OF RECENT ACTIONS BY
GDR REGARDING EAST BERLIN TO BONDARENKO WHO LISTENED
AND ACCEPTED COPY WHICH HE SAID HE WOULD PASS ON TO HIS
AUTHORITIES WHO MIGHT GIVE OFFICIAL REPLY. HE THEN MADE
"UNOFFICIAL RESPONSE" IN WHICH HE CHARACTERIZED ACTIONS
OF GDR AS NORMAL AND ROUTINE MEASURES TO INSURE THE
PROPER FUNCTIONING OF THE SOCIAL ORDER IN THEIR CAPITAL
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 MOSCOW 00507 121804Z

AND THEIR TERRITORY, EAST BERLIN. HE DENIED THAT THE
GDR ACTIONS CHANGE THE STATUS OF PRESENT SITUATION,
NOTING THAT THE SOVIET UNION IS NOT IN FAVOR OF
CHANGING THE PRESENT STATUS OF THE CITY. IN MAKING
THESE POINTS BONDARENKO READ AN EXCERPT FROM DEC 31
GDR FOREIGN MINISTRY STATEMENT REFERRING TO NEW VISA
REGULATIONS BUT MADE NO DIRECT REFERENCE TO ANY OF

OTHER ACTIONS OF GDR. HE DID STATE, WITHOUT SPECIFIC MENTION OF BORDER SIGNS OR CHECKPOINTS, THAT ACTIONS OF GDR DO NOT AFFECT THE BORDER OF "GREATER BERLIN, AS YOU CALL IT."

3. DCM RESPONDED TO BONDARENKO'S REMARKS WITH COMMENT THAT THE WHOLE RANGE OF ACTIONS TAKEN BY GDR ARE OBJECTIONABLE AND APPEAR AS AN EFFORT TO CHANGE THE STATUS OF BERLIN. CITING THE REMOVAL OF CHECKPOINTS AS AN EXAMPLE OF AN ACTION WHICH ATTEMPTS TO REMOVE THE DISTINCTION BETWEEN EAST BERLIN AND EAST GERMANY AND NOTING THAT THE GDR FOREIGN MINISTRY STATEMENT ASSERTS SOVEREIGNTY OVER EAST BERLIN, DCM ASSERTED THAT WE CANNOT ACCEPT THESE AND SIMILAR ACTIONS AS LEGITIMATE SINCE THEY ATTEMPT TO CHANGE THE STATUS OF GREATER BERLIN AND THUS ARE IN CONTRAVENTION OF THE QA.

4. ADDRESSING HIMSELF TO THE LATTER POINT, BONDARENKO REASSERTED "WELL KNOWN SOVIET POSITION" THAT QA APPLIES ONLY TO WEST BERLIN. EACH SIDE, HE SAID, HAS ITS OWN INTERPRETATION OF WHAT AREA OF BERLIN IS COVERED BY THE QA, AND THE SOVIET UNION WILL MAINTAIN ITS STAND ON THIS POINT. HE THEN RETURNED TO QUESTIONS OF ACTIONS TAKEN AND AGAIN SPECIFICALLY CITED ONLY VISA ISSUE AS NORMAL REGULATORY ACTION BY GDR WHICH APPLIED TO THIRD COUNTRY NATIONALS AND STATELESS PERSONS AND HAS BECOME NECESSARY BECAUSE OF NEED FOR GREATER CONTROL OVER SUCH THINGS AS SPECULATION. HE AND DEPUTY KVITSINSKIY THEN LISTED PROBLEM AREAS AS ILLEGAL CURRENCY TRANSACTIONS, DRUG TRADE AND PRONOGRAPHY AND ADDITIONALLY CLAIMED CONFIDENTIAL

CONFIDENTIAL

PAGE 03 MOSCOW 00507 121804Z

NEED TO FURTHER REGULATE RAPIDLY GROWING FLOW OF TOURISTS IN EAST BERLIN. BONDARENKO CLOSED WITH DECLARATION THAT SOVIETS CANNOT SEE THE ACTIONS OF EAST GERMAN AUTHORITIES AS ANYTHING BUT "LEGAL AND CORRECT STEPS" WITHIN THEIR COMPETENCE.

5. SPEAKING PERSONALLY, DCM SAID THAT ALTHOUGH DIFFERENCES MAY EXIST IN INTERPRETATION OF QA, HE DID NOT THINK IT WAS IN THE SOVIET INTEREST TO TAKE ACTIONS WHICH CLEARLY RUN COUNTER TO THE WESTERN UNDERSTANDING OF THE QA. BONDARENKO AND KVITSINSKIY DID NOT RESPOND TO THIS.

6. COMMENT: HAVING COMPARED NOTES WITH BOTH BRITISH AND FRENCH, WE ALL AGREE PERFORMANCE OF BONDARENKO AND KVITSINSKIY (ALTTTER SAW ACTING BRITISH DCM MALLABY) APPEARED NOT TO HAVE VARIED, EXCEPT AS NOTED BELOW. IT IS NOTEWORTHY THAT IN ALL THREE SESSIONS, ONLY THE VISA PROBLEM WAS USED BY SOVIETS AS EXAMPLE. NO DIRECT REFERENCE WAS MADE BY THEM TO OTHER ACTIONS. BONDARENKO GAVE NO

INDICATION IN HIS SHORT AND CAREFUL RESPONSE TO WHAT HAS PROMPTED THIS MOVE BY THE SOVIETS AND GDR AT THIS TIME, BUT WE AND BRITISH HERE ARE INCLINED TO THINK THAT THIS MAY BE IN PART SOVIET REPLY TO EUROPEAN PARLIAMENT ISSUE, ON WHICH THEY REMINDED ALLIES, PARTICULARLY BRITISH (76 MOSCOW 14859), THAT THEY WOULD NOT STAND IDLY BY AND WATCH DEVELOPMENTS IN WESTERN EUROPEAN INTEGRATION CHANGE THE STATUS OF BERLIN. OUR WEST GERMAN COLLEAGUES ARE MORE INCLINED TO SEE TIMING OF ACTION AS RELATED TO SUPPOSED DEAL SOVIETS ENTERED INTO WITH GDR TO DEMOTE SINDERMANN AND RETURN STOPH WHO IS LESS INDEPENDENT AND MORE AMENABLE TO COORDINATION WITH SOVIETS. SINGLE VARIANT IS THAT TO BOTH BRITISH AND FRENCH BONDARENKO STATED THAT GREATER BERLIN NO LONGER EXISTS, WHILE WE DO NOT RECALL HIS MAKING SUCH A STATEMENT.

TOON
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 MOSCOW 00507 121804Z

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: ALLIANCE, POLICIES, SOVEREIGNTY, DIPLOMATIC PROTESTS, TERRITORIAL CLAIMS, VISA REGULATIONS, BERLIN
QUADRIPARTITE MATTERS
Control Number: n/a
Copy: SINGLE
Sent Date: 12-Jan-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977MOSCOW00507
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D770012-0382
Format: TEL
From: MOSCOW
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t19770159/aaaabzpb.tel
Line Count: 139
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 5c5970da-c288-dd11-92da-001cc4696bcc
Office: ACTION EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 04-Feb-2005 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3615881
Secure: OPEN
Status: NATIVE
Subject: BERLIN: ALLIED PROTEST OF RECENT GDR ACTIONS
TAGS: PFOR, FR, UR, UK, WB
To: STATE
Type: TE
vdkgvkey: odbc://SAS/SAS.dbo.SAS_Docs/5c5970da-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009